

Message Text

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ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 R

DRAFTED BY EUR/SE - WEAGLETON/AD

APPROVED BY EUR - MR. HARTMAN

S/S - MR. SPRINGSTEEN

S - PEBARBIAN

- -BARBIAN

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O P 282120Z OCT 75

FM SECSTATE WASHDC

TO AMEMBASSY ANKARA IMMEDIATE

INFO AMEMBASSY ATHENS PRIORITY

AMEMBASSY NICOSIA

S E C R E T STATE 255335

EXDIS

E.O. 11652:GDS

TAGS: PFOR, TU, CY, GR

SUBJECT:ORAL MESSAGE FROM CAGLAYANGIL TO THE SECRETARY

1. ON OCTOBER 27 AMBASSADOR ESENBEL CALLED ON ASSISTANT SECRETARY HARTMAN TO DELIVER A PIECE OF PAPER CONVEYING AN ORAL MESSAGE RE CYPRUS FROM CAGLAYANGIL TO THE SECRETARY (TEXT IN PARA 2 WITH ORIGINAL NUMBERING). IT WAS APPARENT THAT ESENBEL HAD NO INFORMATION ON THE TURKISH POSITION BEYOND THE MESSAGE ITSELF. FOR EXAMPLE, HE WAS UNCERTAIN AS TO EXACTLY WHAT WAS MEANT BY THE FIRST SENTENCE OF PARA 4. HARTMAN OBSERVED THAT IT APPEARED THAT THE TURKS WERE ASKING FOR AGREEMENT PRIOR TO THE RENEWAL OF TALKS ON A NUMBER OF ISSUES WHICH WOULD LOGICALLY BE THE SUBJECT OF NEGOTIATIONS DURING THE TALKS. ESENBEL REMARKED THAT THE IMPORTANCE OF THE MESSAGE WAS THAT THE TURKISH SIDE WAS NOW PREPARED TO NEGOTIATE "BORDER REARRANGEMENTS."

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2. BEGIN TEXT OF ORAL MESSAGE: I THANK YOU FOR YOUR MES-

SAGE CONVEYED TO ME BY AMBASSADOR MACOMBER ON OCTOBER 17, 1975. ALTHOUGH WE HAVE DISCUSSED LAST MONDAY EVENING WITH MR. MACOMBER THE CYPRUS ISSUE AT SOME LENGTH, I FEEL IT WOULD BE USEFUL FOR YOU TO KNOW OUR POSITION AND OUR APPROACH, IN FULL, IN TRYING TO FIND A POLITICAL SOLUTION TO THIS PROBLEM.

--1. WE BELIEVE THAT THE BEST WAY FOR FINDING A POLITICAL SOLUTION TO THIS PROBLEM CONTINUES TO BE THE INTERCOMMUNAL TALKS AT THIS STAGE. TURKISH SIDE WILL BE READY TO DISCUSS MATTERS RELATING TO THE FUTURE STRUCTURE OF THE STATE AT THE SAME TIME WITH QUESTIONS CONCERNING THE BORDER REARRANGEMENTS.

--2. IN ORDER TO ENSURE THAT THE TWO COMMUNITIES OF THE ISLAND LIVE SIDE BY SIDE, WITHOUT FURTHER FRICTION AND BLOODSHED, THE FUTURE STRUCTURE OF THE INDEPENDENT AND TERRITORIALY INTEGRAL CYPRUS FEDERAL STATE SHOULD BE BASED UPON THE FOLLOWING BASIC PRINCIPLES: A) IT SHOULD BE BI-ZONAL. B) IT SHOULD HAVE A CENTRAL GOVERNMENT WITH LIMITED POWERS. C) THE TWO COMMUNITIES SHOULD PARTICIPATE IN THE CENTRAL GOVERNMENT WITH EQUAL RIGHTS. TURKEY WILL ENCOURAGE MR. DENKTASH TO NEGOTIATE THE QUESTIONS RELATING TO THE BORDER REARRANGEMENTS OF THE TWO ZONES WITHIN THIS FRAMEWORK.

--3. TURKEY WOULD LIKE TO KNOW WHAT BORDER REARRANGEMENTS THE GREEK SIDE WOULD PROPOSE AGAINST THE ACCEPTANCE OF THE ABOVE POLITICAL PRINCIPLES. ANY GREEK PROPOSAL WILL BE CONSIDERED BY THE TURKISH SIDE WITHIN THE FRAMEWORK OF THE FOLLOWING CRITERIA WHICH ARE NAMELY: A) IN ASCERTAINING THE BORDER, THE SECURITY AND DEFENCE OF THE TURKISH CYPRIOT ZONE SHOULD BE BORNE IN MIND. B) THE SIZE OF THE TURKISH CYPRIOT ZONE MUST BE SUCH THAT IT SHOULD MEET PRESENT AND FUTURE ECONOMIC AND SOCIAL WELFARE REQUIREMENTS OF THE TURKISH CYPRIOT COMMUNITY. C) THE TURKISH CYPRIOT ZONE SHOULD BE GEOGRAPHICALLY AND POPULATION-WISE A HOMOGENOUS UNIT.

--4. THE ACCEPTANCE OF THE ABOVE UNDERSTANDING SHOULD BE
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OFFICIALLY CONFIRMED BY GREECE TO TURKEY. THIS CONFIRMATION DOES NOT NEED TO BE MADE PUBLIC AT THIS STAGE.

--5. HOW THE CONSTITUTIONAL ISSUES AND QUESTIONS RELATING TO THE REARRANGEMENT OF THE BORDERS IS TO BE DISCUSSED IN DETAIL, CAN BEST BE LEFT TO THE DECISION OF MR. DENKTASH AND MR. KLERIDES.

--6. NO DOUBT IT WOULD BE APPRECIATED THAT THE SUCCESS OF THE TALKS WILL DEPEND, TO A VERY LARGE EXTENT, ON THE GOOD-WILL AND CONSTRUCTIVE AND CONCILIATORY ATTITUDE OF THE PARTIES. I WOULD LIKE TO ASSURE YOU THAT THE TURKISH SIDE WILL APPROACH THE NEGOTIATIONS IN THIS POSITIVE FRAME OF MIND.

IT GOES WITHOUT SAYING THAT WE SHALL EXPECT GREECE AND THE GREEK CYPRIOT COMMUNITY TO ACT ACCORDINGLY, AND CEASE THEIR CAMPAIGN OF FALSE ACCUSATIONS AND SLANDER IN THE INTERNATIONAL FORA AGAINST TURKEY AND THE TURKISH CYPRIOTS. IT WOULD BE APPRECIATED THAT IT WOULD NOT BE POSSIBLE TO HAVE AN ATMOSPHERE OF GOOD-WILL, CONCILIATION AND POSITIVE APPROACH IN THE INTERCOMMUNAL TALKS, IF NEGATIVE, EVEN DESTRUCTIVE AND HOSTILE ATMOSPHERE IS MAINTAINED IN THE RELATIONS IN THE INTERNATIONAL FIELD.

WITHIN THIS FRAMEWORK, THE RESOLUTION TO BE ADOPTED BY THE U.N. GENERAL ASSEMBLY IS OF SPECIAL IMPORTANCE. WHILST AN UNCONSTRUCTIVE RESOLUTION WILL SERIOUSLY HAMPER THE RESUMPTION OF THE NEGOTIATIONS, ON THE OTHER HAND A RESOLUTION CALLING ON THE TWO COMMUNITIES TO RESUME THE TALKS, WITHOUT ENTERING INTO SPECIFIC ISSUES OF THE CYPRUS PROBLEM, MAY PROVE HELPFUL IN THIS RESPECT.

--7. FINALLY, ACCORDS REACHED IN THE INTERCOMMUNAL TALKS WILL HAVE TO BE APPROVED BY TURKEY AND GREECE. END TEXT OF ORAL MESSAGE. KISSINGER

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